Local Mandate Fiscal Impact Estimate Kentucky Legislative Research Commission 2017 Regular Session

Part I: Measure Information

| Bill Request #: 154 |
|---|
| Bill #: HB 496 |
| Bill Subject/Title: AN ACT relating to crimes and punishment / contraband. |
| Sponsor: Representative Jill York |
| Unit of Government: X City X County X Urban-County |
| Office(s) Impacted: Local law enforcement and jails. |
| Requirement: X Mandatory Optional |
| Effect on Powers & Duties: Modifies ExistingX Adds NewX Eliminates Existing |
| Part II: Purpose and Mechanics |
| BR 154 amends KRS 520.010 by removing the definition of "dangerous contraband," and by doing so, eliminating the term from KRS Chapter 520 and affectively expanding the term "contraband" to be all-inclusive. |
| BR 154 amends KRS 520.050 by removing provisions related to promoting contraband in the first degree and by making the introduction, making, obtaining, or possession of ALL contraband punishable as a Class D felony. |
| BR 154 repeals KRS 520.060 which defines promoting contraband in the second degree and makes it punishable as a Class A misdemeanor. Per the amended KRS 520.050, ALL contraband offenses in this chapter will be punishable as a Class D felony. |

BR 154 adds a requirement that a person convicted under this section must serve at least

85% of the sentence imposed.

Part III: Fiscal Explanation, Bill Provisions, and Estimated Cost

The fiscal impact of BR 154 on local governments is expected to be minimal. The majority of all misdemeanor defendants are granted bail, thus beyond any initial post-arrest custody, there are no incarceration expenses to the local government in regards to those defendants granted bail. Under the provisions of BR 154, defendants charged with promoting contraband may now be charged with a Class D felony instead of a Class A misdemeanor. For a Class D felony, jail time is not less than one (1) year nor more than five (5) years and under the provisions of BR 154, at least 85% of the sentence must be served. While jail time will increase, the cost of housing those convicted of the crime will shift from the local jail to the Department of Corrections. Local governments would no longer have the incarceration expense related to inmates convicted of promoting contraband in the second degree, a Class A misdemeanor. Local governments would be reimbursed for the additional expense of housing those same inmates as Class D felons.

The requirement that persons convicted under this section must serve at least 85% of their sentences will maximize reimbursement to local governments. BR 154 will increase the amount of reimbursement received for housing the additional inmates convicted of promoting contraband in the **second degree**, formerly a Class A misdemeanor and which BR 154 proposes to be a Class D felony. Likewise, this provision will also increase the amount of reimbursement local governments receive to house inmates currently convicted of promoting contraband in the **first degree** which is and will continue to be a Class D felony, but now also subject to the 85% provision of BR 154.

A person convicted of a Class A misdemeanor may be incarcerated for up to twelve months. Misdemeanants are housed in one of Kentucky's 76 full service jails or five life safety jails. While the expense of housing inmates varies by jail, this estimated impact will be based on \$31.34 per day, which equals the per diem and medical expenses that the Department of Corrections pays jails to house felony offenders. While the majority of misdemeanor defendants are granted bail, those who do not will also cost local jails an average of \$31.34 per day.

When a court denies bail to a Class D felony defendant, the local government is responsible for incarcerating the defendant until disposition of the case in one of Kentucky's 76 full service jails or five life safety jails. While the expense of housing inmates varies by jail, each additional inmate increases facility costs by an estimated average of \$31.34 per day. Upon sentencing, a Class D felon is housed in one of Kentucky's full service jails for the duration of his or her sentence. The Department of Corrections pays a jail \$31.34 per day to house a D felon. Since the per diem pays for the estimated average cost of housing a Class D felon, the per diem may be less than, equal to, or greater than the actual housing cost.

For fiscal year 2016, there were 833 contraband cases resulting in Class A misdemeanor convictions and 608 contraband cases resulting in Class D felony convictions in circuit and district courts. The attached table provides a county breakdown on the total number of contraband charges and cases prosecuted in circuit and district courts for fiscal year 2016. The Class A misdemeanors will be reclassified as Class D felonies under BR 154.

| | | Total 1st | Total 2nd | | | Total 1st | Total 2nd | | | Total 1st | Total 2nd |
|-------------------|---------|------------------------|------------------------|-----------|---------|------------------------|------------------------|------------|---------|------------------------|------------------------|
| | | Degree, Circuit and | Degree, Circuit and | | | Degree, Circuit and | Degree, Circuit and | | | Degree, Circuit and | Degree, Circuit and |
| | | District | District | | | District | District | | | District | District |
| ADAIR | Charges | 4 | | GRANT | Charges | 1 | | MEADE | Charges | 3 | 2 |
| | Cases | 4 | 2 | | Cases | 1 | 2 | | Cases | 3 | 2 |
| BALLARD | Charges | 4 | 2 | GRAVES | Charges | 4 | 14 | MERCER | Charges | 1 | 0 |
| BARREN BELL BOONE | Cases | 4 | 2 | 0.020 | Cases | 4 | 14 | | Cases | 1 | |
| | | | _ | CDAVCON | | | | MONDOE | | | |
| | Charges | 11 | | GRAYSON | Charges | 1 | | MONROE | Charges | 0 | 4 |
| | Cases | 11 | 5 | | Cases | 1 | 2 | | Cases | 0 | - 4 |
| | Charges | 12 | 3 | GREENUP | Charges | 14 | 5 | MONTGOMERY | | 14 | 6 |
| | Cases | 12 | 3 | | Cases | 14 | 4 | | Cases | 11 | 6 |
| | Charges | 6 | 6 | HARDIN | Charges | 17 | 11 | MORGAN | Charges | 7 | 1 |
| | Cases | 6 | 6 | | Cases | 17 | 11 | | Cases | 3 | 1 |
| BOYD | Charges | 5 | 6 | HARLAN | Charges | 11 | 3 | MUHLENBERG | Charges | 14 | 15 |
| | Cases | 5 | 6 | | Cases | 11 | 3 | | Cases | 14 | 15 |
| | Charges | 9 | 3 | HART | Charges | 1 | 0 | NELSON | Charges | 1 | 20 |
| | Cases | 7 | 3 | | Cases | 1 | 0 | | Cases | 1 | 18 |
| BOYLE | Charges | 14 | 6 | HENDERSON | Charges | 3 | 4 | NICHOLAS | Charges | 0 | 1 |
| | Cases | 14 | 6 | | Cases | 3 | 4 | | Cases | 0 | 1 |
| BREATHITT | Charges | 0 | 1 | HICKMAN | Charges | 4 | 1 | ОНІО | Charges | 2 | |
| SULVIBILI | Cases | 0 | 4 | onman | _ | 4 | 4 | | Charges | 2 | • |
| DDEOKINDID C | | | 1 | HODKING | Cases | | 1 | OLDUAN. | | | |
| BRECKINRIDGE | | 3 | 0 | HOPKINS | Charges | 5 | 1 | OLDHAM | Charges | 33 | 15 |
| | Cases | 2 | 0 | | Cases | 5 | 1 | | Cases | 29 | 14 |
| BULLITT | Charges | 3 | 7 | JACKSON | Charges | 1 | 14 | OWSLEY | Charges | 1 | 2 |
| | Cases | 3 | 7 | | Cases | 1 | 14 | | Cases | 1 | 2 |
| BUTLER | Charges | 2 | 2 | JEFFERSON | Charges | 71 | 7 | PERRY | Charges | 17 | 4 |
| | Cases | 2 | 2 | | Cases | 71 | 7 | | Cases | 16 | 4 |
| CALLOWAY | Charges | 5 | 6 | JESSAMINE | Charges | 16 | 11 | PIKE | Charges | 14 | 39 |
| | Cases | 4 | 6 | | Cases | 16 | 10 | | Cases | 14 | 39 |
| | Charges | 0 | 1 | JOHNSON | Charges | 7 | 17 | POWELL | Charges | 0 | 6 |
| | Cases | 0 | 1 | | Cases | 7 | 17 | | Cases | 0 | 5 |
| CAMPBELL | Charges | 48 | | KENTON | Charges | 11 | | PULASKI | Charges | 12 | 9 |
| | | | - | KENTON | | | | FULASKI | | | - |
| | Cases | 48 | | | Cases | 11 | 9 | | Cases | 11 | 9 |
| | Charges | 15 | | KNOX | Charges | 7 | | ROCKCASTLE | | 1 | 2 |
| | Cases | 15 | 10 | | Cases | 7 | 19 | | Cases | 1 | 2 |
| CARTER | Charges | 6 | 13 | LARUE | Charges | 3 | 1 | ROWAN | Charges | 4 | 2 |
| CASEY | Cases | 6 | 12 | | Cases | 3 | 1 | | Cases | 3 | 2 |
| | Charges | 4 | 0 | LAUREL | Charges | 4 | 10 | RUSSELL | Charges | 1 | 3 |
| | Cases | 4 | 0 | | Cases | 4 | 10 | | Cases | 1 | 3 |
| CLARK | Charges | 22 | 15 | LEE | Charges | 7 | 9 | SCOTT | Charges | 7 | 7 |
| | Cases | 21 | 14 | | Cases | 7 | 9 | | Cases | 7 | 7 |
| | Charges | 22 | 4 | LESLIE | Charges | 1 | 5 | SHELBY | Charges | 30 | 34 |
| | Cases | 22 | 4 | | Cases | 1 | 5 | | Cases | 28 | 33 |
| | Charges | 3 | | LETCHER | Charges | 11 | | SIMPSON | Charges | 7 | |
| | Cases | 3 | 13 | | Cases | 11 | 3 | 5511 | Cases | 7 | |
| CLINTON | | 3 | | LINCOLN | | 3 | | TAYLOR | Cases | 10 | 8 |
| | Charges | | | | Charges | | | IVIEOK | | | |
| | Cases | 3 | 0 | | Cases | 3 | 2 | TODE | Cases | 10 | 8 |
| CRITTENDEN | Charges | 4 | 4 | LOGAN | Charges | 1 | | TODD | Charges | 2 | 2 |
| | Cases | 3 | 3 | | Cases | 1 | 9 | | Cases | 2 | 2 |
| DAVIESS | Charges | 20 | 1 | LYON | Charges | 20 | 0 | UNION | Charges | 0 | 5 |
| | Cases | 20 | 1 | | Cases | 14 | 0 | | Cases | 0 | 5 |
| ELLIOTT | Charges | 3 | 0 | MADISON | Charges | 26 | 13 | WARREN | Charges | 34 | 7 |
| | Cases | 3 | 0 | | Cases | 26 | 13 | | Cases | 34 | 7 |
| ESTILL | Charges | 5 | 4 | MAGOFFIN | Charges | 0 | 1 | WAYNE | Charges | 16 | 3 |
| | Cases | 5 | 4 | | Cases | 0 | 1 | | Cases | 16 | 3 |
| FAYETTE | Charges | 53 | 22 | MARION | Charges | 4 | 16 | WEBSTER | Charges | 4 | 1 |
| | Cases | 53 | 22 | | Cases | 4 | 16 | | Cases | 4 | |
| EL OVD | | | | | | | | WILLIE EV | | | |
| FLOYD | Charges | 15 | | MARSHALL | Charges | 8 | | WHITLEY | Charges | 5 | 14 |
| | Cases | 13 | 20 | | Cases | 7 | 0 | | Cases | 5 | 13 |
| FRANKLIN | Charges | 11 | 7 | MASON | Charges | 8 | | WOODFORD | Charges | 5 | 3 |
| | Cases | 11 | 7 | | Cases | 8 | 19 | | Cases | 5 | 3 |
| FULTON | Charges | 12 | 6 | MCCRACKEN | Charges | 27 | 13 | | | | |
| | Cases | 11 | 6 | | Cases | 26 | 13 | | | | |

*Not included in above table:

Crittenden County had 1 second degree charge / 1 case in Juvenile Court.

Jefferson County had 1 first degree charge / 1 case and 1 second degree charge / 1 case in Juvenile Court.

Data Source(s): Administrative Office of the Courts, LRC Staff.

Preparer: Wendell F. Butler **Reviewer:** JWN **Date:** 1/3/17